



# **ELECTORAL COMMISSION OF JAMAICA**

**Annual Report to Parliament 2012-2013**

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## CHAIRMAN'S REMARKS

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The Commission underwent a very hectic period between April 2011 and March 2012 during which it engaged in three main activities:

- 1) the boundaries review process to add three new constituencies;
- 2) the conduct of two national elections (General Elections in December 2011 and Local Government Elections in March 2012); and
- 3) the submission of its Report to Parliament on Campaign Financing.

Over the last year, therefore, the Commission sought to review the effectiveness of its operations with a view to outlining a road map for the future growth and development of the electoral system.

While conducting the internal assessments, the Commission continued to carry out its regular activities with respect to the registration of new electors; verification of the address given by applicants; the removal of dead electors from the voters' list and the publication of voters' lists on May 31 and November 30.

Of major significance was the resignation of long-serving EAC/ECJ Chairman Professor Emeritus the Hon. Errol Miller, at the end of December 2012. His resignation brought to an end over 12 years of sterling service to the people of Jamaica in the area of elections management.

The Commission as a body will seek to continue to build on the legacy of previous commissioners to ensure Jamaica continues to have a world class electoral system of which the entire nation can continue to be proud.

## CHAPTER 1

# INTRODUCTION

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In October 2006, the House of Representatives and the Senate passed the Electoral Commission (Interim) Act 2006, which established the Electoral Commission of Jamaica (ECJ). This fulfilled the undertaking made in the Representation of the People Act (ROPA) 1979 to create the ECJ following the establishment of the Electoral Advisory Committee (EAC). The ECJ came into being December 1, 2006.

The Act conferred upon the Commission the authority to safeguard the democratic foundations of Jamaica by enabling eligible electors at periodic intervals to elect their representatives through free and fair elections. The Act also conferred upon the Commission the responsibility to advise Parliament on the number of constituencies into which Jamaica should be divided and their boundaries. The Commission has the responsibility to ensure that Government, Opposition and civil society participates in the formulation of policies guiding the electoral process. The Commission is charged with conducting all elections and referenda in an impartial, fair and ethical manner that is consistent with the highest standards of integrity.

In addition to conducting General Elections, Local Government Elections, By-elections or Referenda, the Commission has the responsibility for compiling and maintaining the register of eligible electors and verifying the identity of every eligible elector.

During the reporting period April 1, 2012 to March 31, 2013, the Electoral Commission:

- (a) continued the process of continuous registration, publishing two voters lists as required by law;
- (b) reviewed the reports submitted to Parliament on campaign financing
- (c) undertook a special project to remove dead electors from the Voters' list.
- (d) reviewed aspects of the various electoral laws.

## COMPOSITON AND MECHANISMS OF THE ECJ

The Electoral Commission comprises nine members: four selected commissioners, four nominated commissioners appointed by the Governor General, and the Director of Elections.

The Chairman Professor Errol Miller resigned on December 31, 2012, resulting in a vacancy at the Commission and also a vacancy for the post of Chairman.

During the period January 1, 2013 to March 20, 2013, the Commission in keeping with statute, at the start of each meeting, elected one of the Selected Commissioners to chair the proceedings.

A new Commissioner was appointed on March 5, 2013 in the person of Mr Earl Jarrett to fill the vacancy. Dr. Herbert Thompson was elected Chairman on March 20, 2013 in keeping with the regulations which requires that the selected members elect one of their members to be Chairman of the Commission.

### The Selected Commissioners April 1, 2012 – March 30, 2013

The four selected commissioners are jointly agreed upon by both the Prime Minister and the Leader of the Opposition. They then elect one of their members as the Chairman of the Commission. The selected members of the Commission are:

1. Professor Emeritus. the Hon. Errol Miller, CD, OJ - Chairman to Dec 31, 2012;
2. The Hon. Justice Clarence Walker, CD;
3. The Hon. Mrs. Dorothy Pine-McLarty, OJ; and
4. Dr Herbert J. Thompson, CD. - Chairman from March 20, 2013.
5. Mr Earl Jarrett, CD– Member March 5, 2013

### The Nominated Commissioners

There are four nominated commissioners; two are nominated by the Prime Minister and two by the Leader of the Opposition. The nominated members are:

1. Hon. Peter Bunting (Nominated by the Prime Minister);

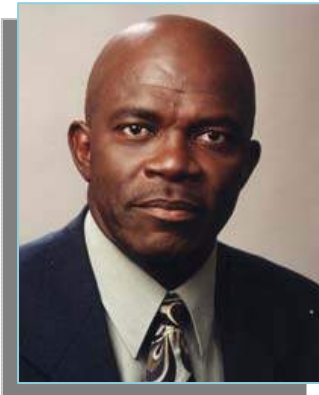
2. Dr Donald Keith Duncan (Nominated by the Prime Minister);
3. Sen. Tom Tavares-Finson (Nominated by the Leader of the Opposition); and
4. Mr Aundre Franklin (Nominated by the Leader of the Opposition).

### The Director of Elections

The eight commissioners unanimously nominate the Director of Elections, who is appointed by the Governor General. The Director of Elections is responsible for the conduct of elections and the day-to-day activities of the operational arm of the Commission, which is the Electoral Office. Mr. Orrette Fisher has been serving as the Director of Elections since November 1, 2008.

In submitting this report, the Electoral Commission is fulfilling its obligation to present to Parliament an annual report under the Electoral Commission (Interim) Act 2006. This report covers the year April 1, 2012 to March 31, 2013.

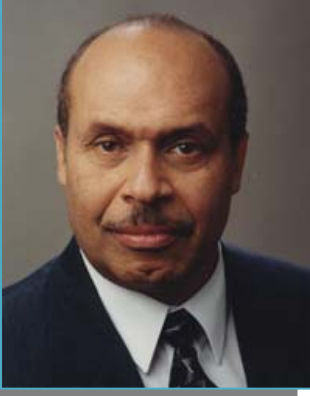
### COMMISSIONER'S PROFILES



Dr Herbert Thompson, CD

#### CHAIRMAN

Dr Herbert J. Thompson was elected as the chairman of the Electoral Commission of Jamaica (ECJ) effective March 20, 2013. He is a graduate of Northern Caribbean University (NCU), formerly West Indies College, Mandeville; La Sierra and Loma Linda Universities, California, and the University of the West Indies, Mona, where he earned the Ph.D. in Biochemistry. Dr Thompson serves as Chancellor for the University College of the Caribbean and previously served as President of Northern Caribbean University.



Prof. the Hon. Errol Miller, OJ, CD

**CHAIRMAN, November 1, 2006 – December 31, 2012**

An educator by profession, Prof. the Hon. Errol Miller was a Professor of Teacher Education from January 1981 to September 2005. He is a Professor Emeritus in the School of Education at the University of the West Indies and Chancellor of Mico University College. A recipient of numerous awards and honours for public service and contribution to education in the Caribbean, Professor Miller is a past president of the Jamaica Teachers Association, and a former permanent secretary in the Ministry of Education. He has spearheaded several innovative projects in education, including the Caribbean Centre of Excellence for Teacher Training, and has also served as an Independent Senator in the Jamaican Parliament. Professor Miller has authored 17 books and monographs and over 100 papers and chapters of books in peer-review publications. He resigned from the Electoral Commission of Jamaica (ECJ) effective Dec 31, 2012.



The Hon. Mrs Dorothy Pine-McLarty, OJ

**SELECTED COMMISSIONER**

Dorothy Pine-McLarty has been practising law for some 32 years and has been a partner with Myers, Fletcher & Gordon for over 27 years. She served as the head of that firm's Property Department from 1992 to 1995 and was Managing Partner of the firm's London offices from inception in 1995 to 1998. Admitted as a Solicitor to the Supreme Court of the United Kingdom in 1995, Mrs. Pine-McLarty serves on the Boards of several organizations including Charities Evaluation Services Board of England and Wales, The Jamaica Basic Schools' Foundation (United Kingdom) Limited, Jamaica National Building Society and Jamaica National (Overseas) U.K. Limited. She is also a member of the Board of

Governors of the St. Andrew High School for Girls and is the Chancellor's appointee to the Council of the University of Technology



**The Hon. Justice Clarence Walker, CD**

**SELECTED COMMISSIONER**

A retired Judge of the Court of Appeal of Jamaica and Senior Puisne Judge Supreme Court, Justice Walker was appointed Selected Commissioner for the Electoral Commission of Jamaica in 2006. Justice Walker previously served as Legal Advisor to the National Intelligence Bureau (N.I.B) Kingfish and Chairman of the Firearm Licensing Review Board. He retired from the Judicial Service of Jamaica in 2005. For his outstanding contribution to the Legal Profession and the Judiciary, Justice Walker was awarded Commander of the Order of Distinction in 1998. He received his education at the Calabar High School and the Honourable Society of Lincoln's Inn.



**Mr Earl Jarrett, CD**

**SELECTED COMMISSIONER**

Appointed on March 5, 2013, Mr Earl Jarrett is the General Manager of Jamaica National Building Society. He is a Chartered Accountant and graduate of The University of the West Indies. He is also the Honorary Secretary of the Private Sector Organisation of Jamaica, and a member of the Executive Board of the Caribbean Association of Housing Finance Institutions (CASHFI). He is a Director of the Gleaner Company's UK and North American Boards.

Mr. Jarrett is the North American Regional Director of the Fédération Internationale de l'Automobile (FIA); a Director of the FIA Foundation; Director of the Edna Manley College Arts Foundation; Chairman of the Jamaican Diaspora Foundation; Chairman of



Mona GeoInformatics Institute; and a Director of the Caribbean Policy Research Institute (CaPRI). He currently serves as a Member of the National Council of Jamaica, Order of St John; and The University of the West Indies Mona Campus Council.

He has received numerous awards for his contribution to nation building, including the Pelican Award from The University of the West Indies, the Caribbean Luminary Award from the American Foundation of The University of the West Indies and the Hummingbird Award for International Achievement from the American Friends of Jamaica.

In August 2008, he was appointed to the Order of Distinction in the rank of Commander for service in the financial sector. In November 2010, he was conferred with the Doctor of Laws (LL.D) honoris causa by the University of Technology Jamaica. Mr Jarrett has been conferred with honorary degrees from both the University of the West Indies, Mona and the University of Technology.



Hon. Peter Bunting, MP

**NOMINATED COMMISSIONER**

Peter Bunting is the Minister of National Security and General Secretary of the People's National Party. He has previously served as Chairman of the National Water Commission, Parliamentary Secretary in the Ministry of Health, President and CEO of National Investment Bank of Jamaica, and Chairman of JAMPRO (now Jamaica Trade & Invest). Mr Bunting, who is co-founder and Chairman of Dehring Bunting & Golding (now ScotiaDBG, has a Bachelor's degree in Engineering (Mechanical) from McGill University in Montreal, Canada and a Master's in Business Administration from the University of Florida in Gainesville.



**Senator Thomas Tavares-Finson**

**NOMINATED COMMISSIONER**

An attorney-at-law by profession, Tom Tavares-Finson is also a member of the Senate and a Member of Central Executive & Standing Committee of the Jamaica Labour Party. Senator Tavares-Finson has been a nominated commissioner of the Electoral Commission of Jamaica since 2006 and previously served as a member of the Electoral Advisory Committee from 2005-2006. He is a member of the Bar Association of Jamaica, the Advocates Association of Jamaica, and the Lay Magistrates Association. Senator Tavares-Finson also serves as Director of D.C. Tavares & Finson Co. Ltd. He was educated at Jamaica College, McMaster University (Ontario, Canada), The Institute of Commonwealth Studies, University Of London, and The Honourable Society of The Middle Temple.



**Dr Donald Keith Duncan, MP**

**NOMINATED COMMISSIONER**

A dentist by profession, Donald Keith Duncan, or 'D. K.' as he is fondly called, has more than 45 years' worth of knowledge and experience in politics. Dr Duncan currently serves as Member of Parliament for Hanover East. He is also a member of the Executive Board of the PNP and serves as PNP Regional Chairman for Region VI (St. James, Westmoreland and Hanover). His foray into politics began in 1966 when he was the PNP Campaign Manager in the S.W. St. Ann Local Government Elections. He later served as PNP Campaign Manager for various candidates in general elections of 1967 and 1972. During the years 1974-1977 and 1979-1983, Dr Duncan served as General Secretary of the PNP and was Member of Parliament, East Central St. Andrew, 1976 -1983. In 1977, he was appointed Minister of National Mobilisation & Human Resource. He currently operates a private dentistry practice in Kingston.



**Mr Aundre Franklin**

**NOMINATED COMMISSIONER**

Aundre Franklin has served in various capacities as a member of the Jamaica Labour Party spanning approximately 20 years. His political leadership roles include Deputy General Secretary, 1997-1999. He has served as a JLP Senator for the years 2007-2011 and is currently one of two Nominated Commissioners representing the JLP. Mr Franklin is an educator by profession. He attained a Diploma in Education from the Passley Gardens Teachers' College. He later pursued his Bachelor of Science Degree at the University of the West Indies and his Masters of Science at the Mico University College. He currently serves as the General Secretary of the Jamaica Labour Party.



**Mr Orrette Fisher, JP**

**DIRECTOR OF ELECTIONS**

Orrette Fisher has served as Director of Elections since November 1, 2008. The 2011 Parliamentary Elections were the first national elections he presided over as Director. His leadership journey began in High School when he served as Head Boy at Munro College in 1979. He later pursued a BSc degree in Management Studies and a Masters in Business Administration in Public Sector Management at the University of the West Indies. In addition, he has certification in a number of professional courses. Mr Fisher joined the staff of the Electoral Office of Jamaica (EOJ) in 1995 as Assistant Director of Administration, with overall responsibility for the strategic direction and management of the organization's support service departments. Shortly after his appointment, he acted as Director of Elections for eleven months and again in 2008. Mr

Fisher's electoral experience spans national elections, and he has represented the EOJ on numerous overseas observer missions and conferences.

## MECHANISMS

The work of the Electoral Commission can be conveniently divided into three basic components.

1. First is the on-going work of the Electoral Office related to continuous voter registration; the publication of two voters' lists annually, ID card distribution and the preparation for and conduct of elections.
2. Second are the responsibilities related to advising Parliament on boundaries and policy formulation on electoral matters, all of which culminate in reports to Parliament; and budget and financial operations of the Commission.
3. Third is representation of the Commission at conferences, missions and other events, nationally, regionally and internationally.

The work of the Commission is done through four standing committees:

- a. The Standing Committee on Finance and Administration;
- b. The Legal Standing Committee;
- c. The Standing Committee on the Registration and Financing of Political Parties and Campaign Financing; and
- d. The Boundaries Committee.

Each Standing Committee meets once per month. The Standing Committees are composed of a Selected Commissioner, one Nominated Commissioner each from the Prime Minister and Leader of the Opposition, the Director and such staff as he may choose in relation to a particular subject. A Selected Commissioner chairs each Committee.

Reports from Standing Committees are scheduled items on the Agenda of specific meetings of the Commission. The Commission continued its practice of meeting on the first and third Wednesday of each month except for August. In the months leading up to the elections however, the Commission increased its meetings to weekly.

## 1. The Standing Committee on Finance and Administration

The Finance and Administration Committee monitors the finances of the Commission and gives general oversight on matters of Administration. Specifically, the Commission requires the Director of Elections to prepare an Annual Budget and monthly Financial Statements which are first presented to the Committee. The Committee then brings to the Commission all matters related to finance and administration that require its attention. The Committee is also charged with monitoring the payment of statutory deductions of employees and to ensure that such payments to the relevant bodies are up-to-date.

### *Members*

- Dr Herbert Thompson – Chairman (April 2012 – February 2013)
- Mr Earl Jarrett – Selected Commissioner, Chairman (March 2013)
- Dr D.K. Duncan - Nominated Commissioner, (Prime Minister)
- Mr Aundre Franklin - Nominated Commissioner (Leader of the Opposition)
- Mr Orrette Fisher - Director of Elections
- Miss Sandra Williams - Director of Finance & Accounts
- Mr Glasspole Brown - Asst. Director of Administration

The Standing Committee on Finance and Administration meets on the fourth Wednesday of each month.

## 2. The Legal Standing Committee

The Legal Standing Committee reviews all matters of a legal nature related to the Commission, including proposed amendments to the electoral law, and advises the Commission accordingly.

### *Members*

- The Hon. Justice Clarence Walker, C.D., Selected Commissioner, Chairman
- The Hon. Peter Bunting, Nominated Commissioner (Prime Minister)
- Senator Thomas Tavares-Finson, Nominated Commissioner (Leader of the Opposition)
- Mr Orrette Fisher, Director of Elections

- Miss Pauline Welsh, Director of Legal Affairs, Training and Development

### 3. The Standing Committee on the Registration and Financing of Political Parties and Campaign Financing

The Standing Committee on Political Party and Campaign Financing was established with sequential responsibilities. In the first instance, the Committee was established to conduct the process by which the Commission could submit Reports to Parliament on the matters of the registration and financing of political parties and campaign financing. Following the enactment of legislation by Parliament, based on the recommendations of the Commission on both matters, the Standing Committee on the Registration and Financing of Political Parties and Campaign Financing will have the responsibility to monitor the operations of the Commission in these areas.

#### *Members*

- The Hon. Dorothy Pine-McLarty, Selected Commissioner, Chairman
- The Hon. Peter Bunting, Nominated Commissioner (representing the Prime Minister)
- Senator Thomas Tavares-Finson, Nominated Commissioner (representing the Leader of the Opposition)
- Mr Orrette Fisher, Director of Elections
- Miss Pauline Welsh, Director of Legal Affairs, Training and Development

### 4. Boundaries Committee

The Boundaries Committee chaired by the Chairman of the Commission, is composed of the full members of the Commission. The last general review of boundaries was completed in March 2010 therefore the Committee did not meet during the reporting period. The Commission submitted the report of that review to Parliament in March 2011, seeking the power to prescribe electoral division boundaries, as this authority which existed under the EAC, was not transferred to the ECJ. As soon as the legislative amendments have been made, the Commission is planning a full review of the Electoral

Division Boundaries. To date, the amendment has not been passed. The next general review of constituency boundaries review is due April 1, 2014 to March 31, 2016.

## MAJOR ACTIVITIES

During the reporting year, the Commission focused its attention primarily on the following areas:

- Electoral Reform;
- Continuous Registration and the Publication of Voters' Lists;
- Dead elector removal from the Voters' List
- ID Card Distribution;
- Documenting the work of the Electoral Advisory Committee;
- Elections; and
- Regional and international Elections Observation Missions (EOMs) and other electoral conferences and events.



## Chapter 2

# ELECTORAL REFORM

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The Jamaican electoral system has made great progress over the last 31 years since the establishment of the Electoral Advisory Committee (EAC). This has been a result of the collective effort of a large number of persons including members of government, political parties, religious denominations, civil society organizations and concerned individuals. The progress has been acknowledged locally and internationally.

Despite this progress and international recognition, there is still room for improvement in some areas. In addition, it is not prudent for the laws to remain static in face of improvements in the infrastructure of the country, advancements and new inventions in technology, changes in the behaviour of the electorate and other points of conflict that arise in the execution of elections that can be resolved by legal amendments and more explicit instructions.

The Commission continued to work on electoral reforms, and while no new reports were submitted

The following reports have been approved by Parliament but not yet enacted into law.

*1. Report to Parliament on Continuing Legal Reform*

- Aspects of the report dealing with the transfer of indoor agents, the use of motor vehicles on Election Day and the presentation of the disaggregated lists to candidates were passed in 2011. Other aspects, however, concerning the postponement of elections and the role of the Constituted Authority were not passed. The outstanding areas are being included in a new report on continuing legal reform to be submitted in the new year.

2. Registration and financing of political parties. This report was submitted in July 2010 and passed in 2012. A draft of the legislation was sent to the Commission which is being reviewed prior to being returned to the Chief Parliamentary Counsel.

3. Campaign Financing. The report on campaign financing was submitted in November 2011. It was debated and passed in 2012 by both houses. During the debate, however, a number of concerns were raised and so a decision was made to send the report back to the Commission with a view of having some of the expressed concerns addressed. The review is being conducted and is expected to be completed in 2012/2013

The following reports have been submitted but not yet approved by Parliament.

1. *Electoral Divisions and Publication of the Voters' List*

- The November 2011 Amendments to the Kingston and St. Andrew Corporation and Parish Council Acts to empower the Electoral Commission to prescribe Electoral Division Boundaries.
- The amendment to ROPA explicitly prohibiting the publication of any voters' list between Nomination and Election Day.

2. *Amendments to the Electoral Commission (Interim) Act 2006 (October, 2010)*

- The functions of the Commission
- The composition of the Commission

3. *Recommendation for the removal of minimum mandatory sentencing guidelines submitted July, 2007.*

## CONTINUOUS REGISTRATION AND THE PUBLICATION OF VOTERS' LISTS

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### CONTINUOUS REGISTRATION

There are 71 fixed registration centres island-wide where the Electoral Commission continues the registration of voters who achieve the legal age of 18 years, or who were already 18 but had not previously registered. Such persons are required to visit the fixed registration centre, preferably within their constituency, to have their biographic data, photograph and fingerprints captured. Prior to being processed such persons must have their residence verified by the staff of the Electoral Office accompanied by scrutineers from the two major political parties.

### External Applications

Applicants who might find it more convenient to apply for registration at a centre other than the one in the constituency where they reside can still do so. Such applications are treated as external applications by the constituency taking the application. On completion, the application form is sent to the constituency within which the elector resides for further processing and residence verification.

### VOTERS' LISTS

Consistent with the requirements of the ROPA, the Electoral Commission publishes two Voters' Lists each year, on May 31 and November 30. Taking into consideration that voter registration is continuous, the cut-off date for the registration of applicants who will be included as electors on the May 31<sup>st</sup> voters' list is March 31<sup>st</sup>, and the cut-off date for registration of applicants who will be included as electors on the November 30<sup>th</sup> voters' list is September 30<sup>th</sup>.

Since the start of continuous registration in April 1999, a total of 909,403 applications for registration have been received.

### Publication of Voters' List

a) *May 31, 2012, Voters' List*

The May 31, 2012 voters' list was published as scheduled. A total of 28,387 electors were added from applications collected during the registration period October 1, 2011– March 31, 2012. The names of 4,185 electors were deleted primarily because of death. The total number of persons on the May 31, 2012 voters' list was 1,672,238.

*b) November 30, 2012 Voters' List*

The November 30, 2012 voters' list was also published as scheduled. A total of 31,827 electors were added from applications collected during the registration period April 1, 2012 to September 30, 2012 and 11,204 voters were removed mainly because of death. The total number of electors on the November 30, 2012 voter' list was 1,692,861.

### Constituency Sizes

The Constitution of Jamaica sets an upper and lower limit for the size of a constituency. In determining the upper limit, the size of a constituency should not exceed the average (national) constituency size by more than 50%.

On the other hand, the lower limit should not be less than 2/3 the national average constituency size.

Based on the May 31, 2012 voters list, there are no constituencies in breach of either the upper or the lower limits. *See Appendices 1, 2 and 3.*

## Number of Constituencies per Parish

The electoral quotient has been established as the guide to determine the number of constituencies in each parish. This is calculated by dividing the number of electors in each parish by the national average. A breakdown for the May 31, 2012 voters list is shown in Table 1.

Table 1: Number of Constituencies by Parish and Total Electors in Parish Divided by National Average and Present Number of Constituencies

Parish	Total electors in parish	Total electors in parish divided by national average	Present number of constituencies
Kingston	63,231	2.36	3
St. Andrew	309,111	11.53	12
St. Thomas	63,927	2.38	2
Portland	53,200	1.98	2
St. Mary	80,099	2.99	3
St. Ann	118,085	4.40	4
Trelawny	52,002	1.94	2
St. James	125,506	4.68	5
Hanover	50,925	1.90	2
Westmoreland	94,076	3.51	3
St. Elizabeth	106,123	3.96	4
Manchester	114,435	4.27	4
Clarendon	155,060	5.78	6
St. Catherine	303,900	11.33	11
<b>TOTAL</b>		<b>63</b>	<b>63</b>

If the current trend continues, Westmoreland will qualify for an additional constituency while Kingston is likely to lose a constituency.

## Monthly Meetings

Each Returning Officer is required to convene monthly meetings with the Electoral Office staff and political stakeholders in the constituency. These include parliamentarians, caretakers or their respective representatives, councillors and councillor caretakers and political liaison officers. These meetings have been very effective in ensuring the smooth flow of information between the Electoral Office and the political representatives at the local level. Appendix 4 shows the level of attendance of Political Representatives for the year in each constituency.

## Dead Elector Removal from the Voters' List

The issue of dead electors being on the Voters' List was raised at various points during the Parliamentary Elections of December 2011 and the Local Government Elections held in March 2012. The commission decided that in addition to the traditional approach, it would seek to introduce additional measures to further remove the names of dead persons from the list.

The traditional methods included

1. The removal of names of person identified in the constituency by way of
  - I. Gleaner advertisements
  - II. Funeral programmes
  - III. Reports from persons in the constituency
  - IV. Reports from political representatives in the constituency
2. Examining the list of persons provided by the Registrar Generals' Department with a view to matching them with persons on the list, which once confirmed is removed.

In addition to these approaches the commission had decided to

1. Ask candidates contesting the General Elections to provide the office with the names of any persons identified as dead during their on the ground canvass.
2. In light of budgetary constraints which would prevent full residence verification, visit the 73,000 persons on the list over the age of 70, to confirm that they were still resident at the address given. Following the completion of this exercise a new age cohort would be visited.

Arising from the combined approaches a total of 12,572 dead electors were removed from the Voters' list published in May 2012 and November 2012 compared with a total of 5,923 over the corresponding period in the previous year.

## IDENTIFICATION CARD DISTRIBUTION

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### PRODUCTION AND DISTRIBUTION OF ID CARDS

Identification cards are produced for all duly registered electors. Once produced, the cards are sent to the respective constituency offices to be collected by electors. Since the beginning of continuous registration in October, 1999, a total of 1,757,246 cards have been produced, and a total of 1,411,617 or 80% delivered to electors.

Of the 72,461 cards produced during the period April 1, 2012 to March 31, 2013, 61,592 or 85% were delivered. This showed that electors are collecting the current cards and that historically there is a remnant that will never be collected either because the elector might have died or migrated. The Electoral Office will continue the initiatives below in seeking to deliver ID cards to electors as follows:

- i) set up temporary distribution centres (satellite sites) in targeted areas in selected constituencies;
- ii) placed ads in the print and electronic media urging persons to collect their identification cards; and
- iii) Gave the names of persons who had not collected their identification cards to the political representatives in the constituencies for them to urge their supporters to do so.



Chapter 5  
**ELECTIONS**

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No National or By-Election was held during the reporting period.

## DOCUMENTING THE WORK OF THE EAC

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The Electoral Commission came into being on December 1, 2006 following the repeal of the Representation of the People (Interim Electoral Reform) Act of 1979 which supported the existence of the Electoral Advisory Committee (EAC).

Recognising the positive impact the EAC had on the electoral landscape and the tremendous work put in by both nominated and selected commissioners over the years, the Commission in 2010 took a decision to compile a historical documentation of this important facet of the nation's electoral and political history.

Six of the leading research scholars and institutions were invited to bid on the project to document the work of the EAC. At the end of the selection process Northern Caribbean University was selected as the preferred bidder. A contract was subsequently signed for \$6.4 million. During the reporting period researchers conducted interviews with several members of the then Electoral Advisory Committee as key past and present staff members of the Electoral Office.

A first draft of the document was submitted to the Commission for vetting and approval in August 2011. Following the review of this draft, a second draft was scheduled to be submitted by December 31, 2011. The pending draft was not submitted to the commission until after March 31, 2012, due to the heightened election activity during the period.

The review of the 2<sup>nd</sup> draft showed that the areas of weakness identified in the earlier report were not corrected. The commission was therefore unable to sign off on the document. Following the review the lead researcher was unavailable to make the changes within a reasonable timeframe due to illness. A formal request was made for an extension of the time and it was agreed that the final document would be presented to the Commission in June 2012.

The report did not meet the satisfaction of the Commission and another rewrite is now being undertaken by the researcher.

## REGIONAL AND INTERNATIONAL ENGAGEMENTS

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The Electoral Commission periodically engages in activities and events that provide exposure to regional and international best practices and standards. These engagements include memberships in regional and international bodies and attendances at meetings, conferences, seminars, workshops, observation of elections and lending assistance to other electoral organizations.

During the reporting period, members of the Electoral Commission and staff members at the Electoral Office participated in the following events.

1. **CARICOM Observer Mission - Bahamas Elections**  
Director of Elections, Mr Orette Fisher was the Chief of Mission in the CARICOM Electoral Observer Mission for the Bahamas General Elections on **May 7, 2012**.
2. **ACEO Annual General meeting**  
Nominated Commissioner Aundre Franklin, Director of Elections Orrette Fisher and the Public Education Officer, Miss Christin Senior (who also serves as Secretary of the ACEO) attended the VI Annual General Meeting of the Association of Caribbean Electoral Organisations held **May 31 2012 - June 1, 2012** in Guyana. Jamaica hosts the Secretariat for the Association.
3. **Commonwealth Electoral Network Conference**  
Selected Commissioner, Mrs Dorothy Pine-McLarty attended the Biannual Conference of the Commonwealth Electoral network in Toronto, Canada held from **June 25-26, 2012**.
4. **UNIORE Conference**  
Selected Commissioner, Dr Herbert Thompson and Public Education Officer, Miss Christin Senior participated in the XI Conference of the Inter-American Union of Electoral Organizations, which was held in the Dominican Republic from **July 30-August 3, 2012**.

5. **Turks and Caicos Islands (TCI) Referendum**  
Regional Manager – Region 7, Mr. Leslie Harrow was part of the delegation that observed the Peoples Referendum held in the Turks and Caicos Islands from **September 12-15, 2012.**
6. **XXVI Conference of the Association of Electoral Organisations of Central America and the Caribbean**  
Nominated Commissioner Aundre Franklin and Office Administrator Mrs. Andrene Brown-Reynolds attended the conference which was held in San Salvador, El Salvador from **September 25-28, 2012.**
7. **Cogent User Conference**  
Senior Analyst/Programmer Gregory Humber and Analyst/Programmer Harrington Notice attended the 15<sup>th</sup> Annual Cogent User Group International Educational Conference held **October 27-31 2012** in Coronado, California.
8. **Commonwealth Secretariat – Sierra Leone Elections**  
Director of Legal Affairs, Development and Research, Miss Pauline Welsh was part of the delegation that observed the Sierra Leone General held **November 17, 2012.**
9. **Commonwealth Parliamentary Association – Turks and Caicos Islands (TCI) Elections**  
Returning Officer – St. Ann South Western, Mr Lenworth Sterling was a member of the delegation of the Commonwealth Parliamentary Association UK Election Observer Mission that observed the Turks and Caicos Islands General held **November 9, 2012.**
10. **Inter-American Electoral Seminar**  
Regional Manager – Region 5, Miss Remoski Russell participated in the Fifth Inter-American Electoral Seminar held in Mexico City, Mexico from **November 24-30, 2012.**

11. CARICOM Observer Mission – St. Kitts and Nevis Elections

Director of Legal Affairs, Development and Research, Miss Pauline Welsh was the Chief of Mission for the CARICOM Electoral Observer Mission for the Nevis Island Assembly Elections on **January 22, 2013.**

12. CARICOM Observer Mission – Grenada Elections

Regional Manager – Region 1, Mr Warren Francis was part of the delegation of the CARICOM Electoral Observer Mission to Grenada for their General Elections on **February 19, 2013.**

## FINANCIAL REPORT

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1. Financial Statement

The audited financial statements of the Commission for the year April 1, 2012- March 31, 2013 are appended to this chapter.

2. Pension Regulations

The Representation of the People (Electoral Advisory Committee) (Employees Retiring Benefits) and (Director of Elections Retiring Benefits) regulations of 1990 went out of existence with the repeal of the Representation of the People (Interim Electoral Reform) Act on November 30, 2006.

The Electoral Commission of Jamaica came into being on December 1, 2006 by virtue of the Electoral Commission (Interim) Act. As a result the Electoral Commission of Jamaica (ECJ) drafted the following regulations to replace the ones which went out with the Electoral Advisory Committee (EAC):

- i. The Electoral Commission (Employees Retiring Benefits) Regulations
- ii. The Electoral Commission (Director of Elections Retiring Benefits) Regulations.

In addition, new regulations 'The Electoral Commission (Commissioners Retiring Benefits) Regulations' were drafted to regulate pension for members of the Commission.

The draft regulations were submitted by the Commission to the Permanent Secretary of the Ministry of National Security who then submitted them to the Office of the Chief Parliamentary Counsel. Through interaction between the Legal Committee of the Commission and the Office of the Chief Parliamentary Counsel the drafting process was completed in February, 2008. On February 20, 2008, the Draft Pension Regulations were sent to the Permanent Secretary of the Ministry of National Security for Minister Responsible for Electoral Matters to take the appropriate steps for approval of these Regulations by the Committee prescribed by the Electoral Commission (Interim) Act, 2006. The Pension Regulations for the Commission were approved.

3. Emoluments Commissioners and Senior Managers

See Appendices 5 and 6 attached.

## **CONCLUSION**

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During the year from April 2012 to March 2013, the Commission continued to function effectively and to carry out its various activities in a timely manner. The Commission continued to enjoy widespread support across a broad cross-section of the Jamaican society.



# Electoral Commission of Jamaica

Final Voters List May 31, 2013

Number of Electors in Each Constituency

<i>Constituency</i>	<i>Total</i>		
KINGSTON WESTERN (1)	20716	WESTMORELAND WESTERN (36)	30657
KINGSTON CENTRAL (2)	19800	WESTMORELAND CENTRAL (37)	38277
KINGSTON EAST AND PORT ROYAL (3)	22715	WESTMORELAND EASTERN (38)	25142
ST. ANDREW WEST RURAL (4)	33223	ST. ELIZABETH NORTH WESTERN (39)	20228
ST. ANDREW WESTERN (5)	31957	ST. ELIZABETH NORTH EASTERN (40)	29583
ST. ANDREW WEST CENTRAL (6)	27283	ST. ELIZABETH SOUTH WESTERN (41)	28330
ST. ANDREW EAST CENTRAL (7)	27695	ST. ELIZABETH SOUTH EASTERN (42)	27982
ST. ANDREW SOUTH WESTERN (8)	23033	MANCHESTER SOUTHERN (43)	28763
ST. ANDREW SOUTHERN (9)	21187	MANCHESTER CENTRAL (44)	34400
ST. ANDREW SOUTH EASTERN (10)	19870	MANCHESTER NORTH WESTERN (45)	25029
ST. ANDREW EASTERN (11)	23719	MANCHESTER NORTH EASTERN (46)	26243
ST. ANDREW NORTH EASTERN (12)	17949	CLARENDON NORTH WESTERN (47)	24518
ST. ANDREW NORTH CENTRAL (13)	21406	CLARENDON NORTHERN (48)	21440
ST. ANDREW NORTH WESTERN (14)	26821	CLARENDON NORTH CENTRAL (49)	20866
ST. ANDREW EAST RURAL (15)	33968	CLARENDON CENTRAL (50)	27727
ST. THOMAS WESTERN (16)	35208	CLARENDON SOUTH WESTERN (51)	24728
ST. THOMAS EASTERN (17)	28719	CLARENDON SOUTH EASTERN (52)	35781
PORTLAND EASTERN (18)	32018	ST. CATHERINE NORTH WESTERN (53)	30721
PORTLAND WESTERN (19)	21182	ST. CATHERINE SOUTH WESTERN (54)	33526
ST. MARY SOUTH EASTERN (20)	22909	ST. CATHERINE SOUTHERN (55)	32598
ST. MARY CENTRAL (21)	24239	ST. CATHERINE CENTRAL (56)	26152
ST. MARY WESTERN (22)	32951	ST. CATHERINE SOUTH EASTERN (57)	33193
ST. ANN SOUTH EASTERN (23)	27604	ST. CATHERINE NORTH CENTRAL (58)	25966
ST. ANN NORTH EASTERN (24)	35581	ST. CATHERINE WEST CENTRAL (59)	25322
ST. ANN NORTH WESTERN (25)	31864	ST. CATHERINE NORTH EASTERN (60)	21685
ST. ANN SOUTH WESTERN (26)	23036	ST. CATHERINE EASTERN (61)	28603
TRELAWNY NORTHERN (27)	33835	ST. CATHERINE SOUTH CENTRAL (62)	23711
TRELAWNY SOUTHERN (28)	18167	ST. CATHERINE EAST CENTRAL (63)	22423
ST. JAMES EAST CENTRAL (29)	25655	<b>Voters' List Total:</b>	<b>1689680</b>
ST. JAMES NORTH WESTERN (30)	25338		
ST. JAMES CENTRAL (31)	25735		
ST. JAMES WEST CENTRAL (32)	24901		
ST. JAMES SOUTHERN (33)	23877		
HANOVER EASTERN (34)	22124		
HANOVER WESTERN (35)	28801		

## ELECTORAL COMMISSION OF JAMAICA (ECJ)

### Voters' List Certified May 31, 2013

*Highest & Lowest: Number of Electors in each Constituency (63)*

#	Constituency	Total
<b>Five Highest</b>		
37	WESTMORELAND CENTRAL	38,277
52	CLARENDON SOUTH EASTERN	35,781
24	ST. ANN NORTH EASTERN	35,581
16	ST. THOMAS WESTERN	35,208
44	MANCHESTER CENTRAL	34,400
<b>Five Lowest</b>		
39	ST. ELIZABETH NORTH WESTERN	20,228
10	ST. ANDREW SOUTH EASTERN	19,870
2	KINGSTON CENTRAL	19,800
28	TRELAWNY SOUTHERN	18,167
12	ST. ANDREW NORTH EASTERN	17,949

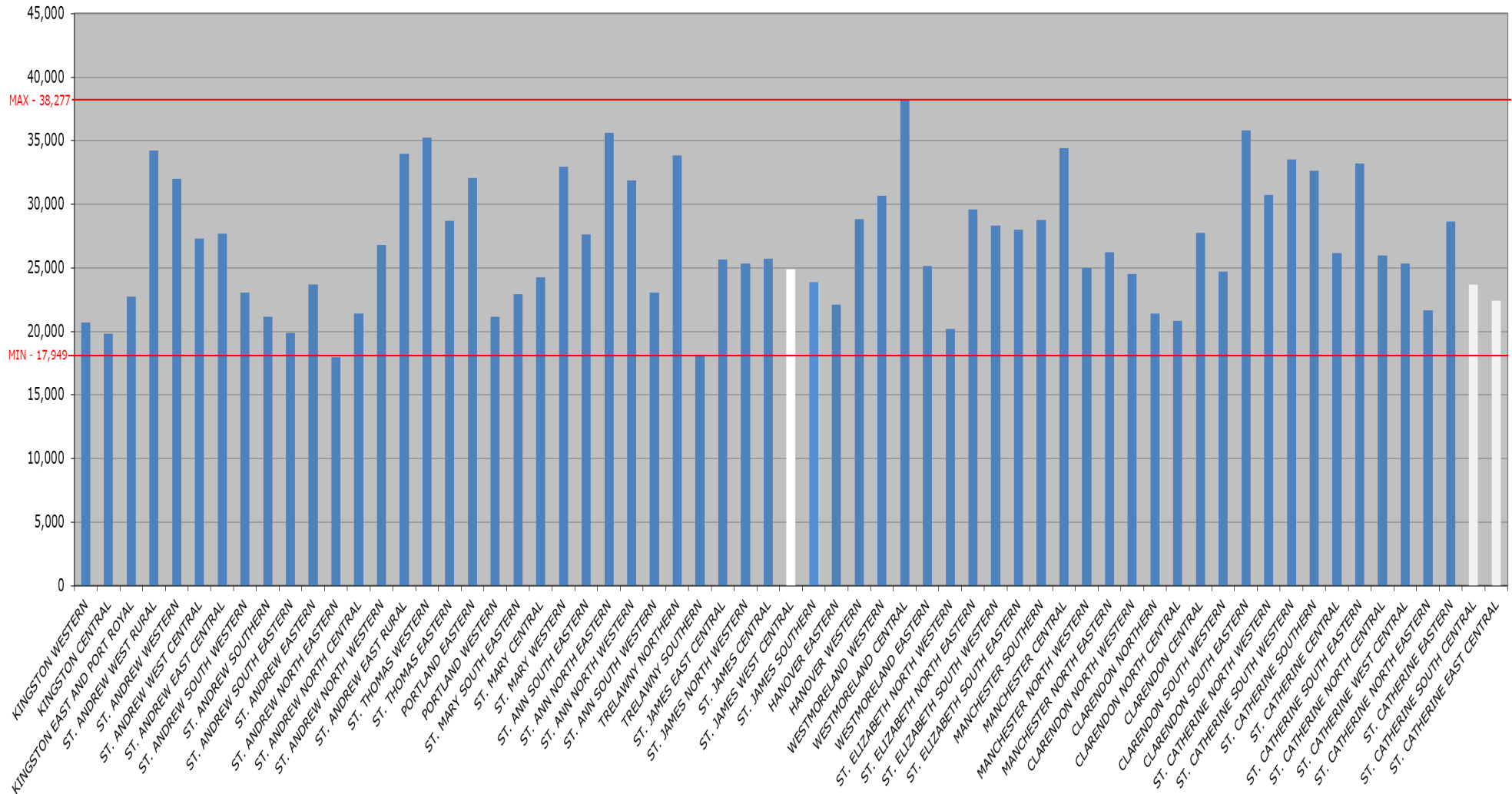
	Voters' List Total	1,689,680
	Average	26,820
	Lower Limit (Average * 2/3)	17,880
	Upper Limit (Average * 1 ½)	40,230

# Electoral Commission of Jamaica

Final Voters List May 31, 2013

Number of Electors in Each Constituency

## May 31, 2013 Voters List (1,689,680)- # of Electors per Constituency (63)



**SUMMARY ATTENDANCE AT MONTHLY MEETINGS  
APRIL 2012- MARCH 2013**

<b>CONS.#</b>	<b>CONSTITUENCY</b>	<b>TOTAL NO. OF MTGS. HELD</b>	<b>TOTAL ATTENDED BY PNP REPS.</b>	<b>TOTAL ATTENDED BY JLP REPS.</b>
1	Kingston Western	11	8	5
2	Kingston Central	11	10	4
3	Kingston East & Port Royal	11	10	2
4	St. Andrew Western	11	6	5
5	St. Andrew South Western	11	7	10
6	St. Andrew Southern	11	11	6
7	St. Andrew West Rural	11	10	1
8	St. Andrew West Central	11	9	8
9	St. Andrew East Central	11	10	7
10	St. Andrew South East	11	11	4
11	St. Andrew Eastern	11	11	9
12	St. Andrew North Eastern	11	7	9
13	St. Andrew North Central	11	7	7
14	St. Andrew North Western	11	11	10
15	St. Andrew East Rural	11	8	6
16	St. Thomas Western	11	2	1
17	St. Thomas Eastern	11	11	11
18	Portland Eastern	11	9	1
19	Portland Western	11	8	9
20	St. Mary South Eastern	11	4	4
21	St. Mary Central	11	7	2
22	St. Mary Western	11	6	9
23	St. Ann South Eastern	11	1	7
24	St. Ann North Eastern	11	5	5
25	St. Ann North Western	11	11	5
26	St. Ann South Western	11	3	4
27	Trelawny Northern	11	5	4
28	Trelawny Southern	11	7	3
29	St. James East Central	11	10	11
30	St. James North Western	11	10	9
31	St. James Central (New)	11	8	10

32	St. James West Central	11	6	10
33	St. James Southern	11	6	5
34	Hanover Eastern	11	11	10
35	Hanover Western	11	6	0
36	Westmoreland Western	11	6	3
37	Westmoreland Central	11	6	7
38	Westmoreland Eastern	11	11	10
39	St. Elizabeth North Western	11	4	10
40	St. Elizabeth North Eastern	11	4	9
41	St. Elizabeth South Western	11	9	6
42	St. Elizabeth South Eastern	11	8	8
43	Manchester Southern	11	9	4
44	Manchester Central	11	11	7
45	Manchester North Western	11	9	9
46	Manchester North Eastern	11	6	7
47	Clarendon North Western	11	10	7
48	Clarendon Northern	11	9	11
49	Clarendon North Central	11	8	11
50	Clarendon Central	11	10	11
51	Clarendon South Western	11	9	11
52	Clarendon South Eastern	11	8	10
53	St. Catherine North Western	11	5	2
54	St. Catherine South Western	11	6	6
55	St. Catherine Southern	11	9	5
56	St. Catherine Central	11	6	4
57	St. Catherine South Eastern	11	8	6
58	St. Catherine North Central (formerly E/C)	11	9	9
59	St. Catherine West Central	11	4	5
60	St. Catherine North Eastern	11	2	2
61	St. Catherine Eastern (formerly S/C)	11	2	3
62	St. Catherine South Central (New)	11	10	10
63	St. Catherine East Central (New)	11	4	5

## DIRECTORS' COMPENSATION

Position of Director	Fees (\$)	Motor Vehicle Upkeep/Travelling or Value of Assigned Motor Vehicle (\$)	Honoraria (\$)	All Other Compensation including Non-Cash Benefits as applicable (\$)	Total (\$)
ECJ CHAIRMAN PROF. ERROL MILLER	6,015,039.00	720,000.00	-	2,817,848.00	9,552,887.00
ECJ SELECTED COMMISSIONER DR. HERBERT THOMPSON	5,718,914.00	720,000.00	-	2,817,848.00	9,256,762.00
ECJ SELECTED COMMISSIONER THE HON. MRS. DOROTHY PINE- MCLARTY	5,718,914.00	720,000.00	-	2,817,848.00	9,256,762.00
ECJ SELECTED COMMISSIONER THE HON. JUSTICE CLARENCE WALKER	5,718,914.00	720,000.00	-	2,817,848.00	9,256,762.00

<b>ECJ NOMINATED COMMISSIONER</b> <b>SEN. TOM TAVARES-FINSON</b>	<b>5,718,914.00</b>	<b>720,000.00</b>	<b>-</b>	<b>2,817,848.00</b>	<b>9,256,762.00</b>
<b>ECJ NOMINATED COMMISSIONER</b> <b>MR. AUNDRE FRANKLIN</b>	<b>5,718,914.00</b>	<b>720,000.00</b>	<b>-</b>	<b>2,817,848.00</b>	<b>9,256,762.00</b>
<b>ECJ NOMINATED COMMISSIONER**</b> <b>HON. PETER BUNTING</b>	<b>2,154,584.00</b>	<b>447,580.00</b>	<b>-</b>	<b>2,640,200.00</b>	<b>5,242,364.00</b>
<b>ECJ NOMINATED COMMISSIONER**</b> <b>HON. DONALD K. DUNCAN</b>	<b>2,824,151.00</b>	<b>345,151.00</b>	<b>-</b>	<b>2,817,848.00</b>	<b>5,987,150.00</b>

\*\*ECJ Commissioners in Parliament only received the differential between their Parliamentary salary and that of an ECJ Commissioner.

## SENIOR EXECUTIVES' COMPENSATION

Position of Senior Executive	Year	Salary (\$)	Gratuity or Performance Incentive (\$)	Travelling Allowance or Value of Assigned Motor Vehicle (\$)	Pension or Other Retirement Benefits (\$)	Other Allowances (\$)	Non-Cash Benefits (\$)	Total (\$)
DIRECTOR OF ELECTIONS	2011/2012	10,091,465.00	2,151,639.00	*400,000.60	-	-	-	12,643,104.60
DEPUTY DIRECTOR OF ELECTIONS	2011/2012	8,102,509.00	1,828,751.00	*500,022.60	-	-	-	10,431,282.60
ASSISTANT DIRECTOR OF INFORMATION SYSTEMS	2011/2012	3,459,806.00	755,340.00	796,500.00	-	595,562.00	-	5,607,208.00
ASSISTANT DIRECTOR OF ADMINISTRATION	2011/2012	3,375,421.00	769,415.00	796,500.00	-	-	-	4,941,336.00

*\*Estimated annual value of assigned vehicle*

**Notes**

1. Where contractual obligations and allowances are stated in a foreign currency, the sum in that stated currency must be clearly provided and not the Jamaican equivalent.
2. Other Allowances (including laundry, entertainment, housing, utility, etc.)
3. Where a non-cash benefit is received (e.g. government housing), the value of that benefit shall be quantified and stated in the appropriate column above.